

IN THE UNITED STATES DISTRICT COURT  
FOR THE MIDDLE DISTRICT OF ALABAMA  
NORTHERN DIVISION

BERRYMAN OBIE EVANS, )  
 )  
Plaintiff, )  
 )  
v. ) CIVIL ACTION NO. 2:21-CV-638-WHA-SRW  
 ) [WO]  
THOMAS HUGGINS, *et. al.*, )  
 )  
Defendants. )

**RECOMMENDATION OF THE MAGISTRATE JUDGE**

Plaintiff is an inmate incarcerated at the Covington County Jail in Andalusia, Alabama. He brings this 42 U.S.C. § 1983 action for damages and injunctive relief alleging that Defendants have failed to provide him with constitutionally sanitary and safe conditions. He names as Defendants the Covington County Jail and Thomas Huggins and Blake Turman. Upon review, the court concludes that dismissal of Plaintiff's claims against the Covington County Jail prior to service of process is appropriate under and 28 U.S.C. § 1915A(b)(1).<sup>1</sup>

**I. DISCUSSION**

Plaintiff names the Covington County Jail as a defendant. The law is settled that

in order to state a claim for relief under Section 1983, a plaintiff must satisfy two elements. First, a plaintiff must allege that an act or omission deprived him “of some right, privilege, or immunity secured by the Constitution or laws of the United States.” *Hale v. Tallapoosa Cty.*, 50 F.3d 1579, 1582 (11th Cir. 1995). Second, a plaintiff must allege that the act or omission was committed by “a person acting under color of state law.” *Id.* While local governments qualify as “persons” under Section 1983, state agencies and penal institutions are generally not considered legal entities subject to suit. *See Grech v. Clayton Cty.*, 335 F.3d 1326, 1343 (11th Cir. 2003). Consequently, a county jail [is] not [a] viable defendant[] under Section 1983. *Williams v. Chatham Cty. Sheriff's Complex*, Case No. 4:07-CV-68, 2007 WL 2345243, at \*1 (S.D. Ga. Aug. 14, 2007) (“The county jail . . . has no

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<sup>1</sup> A prisoner who is allowed to proceed *in forma pauperis* in this court will have his complaint screened in accordance with the provisions of 28 U.S.C. § 1915(e)(2)(B). This screening procedure requires the court to dismiss a prisoner's civil action prior to service of process if it determines that the complaint is frivolous, malicious, fails to state a claim upon which relief may be granted, or seeks monetary damages from a defendant who is immune from such relief. 28 U.S.C. § 1915(e)(2)(B)(i)-(iii).

independent legal identity and therefore is not an entity that is subject to suit under Section 1983.”).

*Bell v. Brown*, 2017 WL 3473845, at \*5 (S.D. Ga. Aug. 11, 2017); *see Ex parte Dixon*, 55 So.3d 1171, 1172 n.1 (Ala. 2010) (“Generally, the departments and subordinate entities of municipalities, counties, and towns that are not separate legal entities or bodies do not have the capacity to sue or be sued in the absence of specific statutory authority.”).

In light of the foregoing, it is clear the Covington County Jail is not a legal entity subject to suit and is, therefore, due to be dismissed as a defendant under 28 U.S.C. § 1915A(b)(1).

## II. CONCLUSION

Accordingly, it is the RECOMMENDATION of the Magistrate Judge that:

1. Plaintiff's claims against the Covington County Jail be DISMISSED with prejudice prior to service of process pursuant to the provisions of 28 U.S.C. § 1915A(b)(1);
2. The Covington County Jail be TERMINATED as a party; and
3. This case be referred to the undersigned for additional proceedings.

It is further

ORDERED that **on or before October 22, 2021**, Plaintiff may file an objection to the Recommendation. Any objection must specifically identify the findings in the Recommendation to which Plaintiff objects. Frivolous, conclusive or general objections will not be considered by the District Court. Plaintiff is further advised this Recommendation is not a final order and, therefore, it is not appealable.

Failure to file written objections to the proposed findings and recommendations in the Magistrate Judge's report shall bar a party from a *de novo* determination by the District Court of factual findings and legal issues covered in the report and shall “waive the right to challenge on appeal the district court's order based on unobjected-to factual and legal conclusions” except upon grounds of plain error if necessary in the interests of justice. 11th Cir. R. 3-1; *see Resolution Trust*

*Co. v. Hallmark Builders, Inc.*, 996 F.2d 1144, 1149 (11th Cir. 1993); *Henley v. Johnson*, 885 F.2d 790, 794 (11th Cir. 1989).

DONE, on this the 7th day of October, 2021.

/s/ Susan Russ Walker  
Susan Russ Walker  
United States Magistrate Judge